

## Message Text

CONFIDENTIAL

PAGE 01 USUN N 02403 122033Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----035079 122042Z /70  
O 122032Z JUN 78  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 1955  
INFO USMISSION GENEVA IMMEDIATE

C O N F I D E N T I A L USUN NEW YORK 02403

EXDIS

GENEVA FOR USDEL UNDP DR. BOURNE

E.O. 11652: GDS  
TAGS: SHUM, UNDP, VM, UNFPA  
SUBJECT: HUMAN RIGHTS, VIETNAM, AND UNFPA PROJECT

REF: STATE 148151

1. GILLE, DEPUTY EXECUTIVE DIRECTOR, UNFPA, TOLD AMB WELLS JUNE 12 THAT TS AGREED AT MEETING WITH ASSISTANT SECRETARY MAYNES ON JUNE 9 (REFTEL, PARA 4) HE HAD BEEN IN TOUCH WITH VIETNAMESE DELEGATION HERE IN NEW YORK. SUGGESTION GILLE MADE TO VIETNAMESE IS THAT \$3-1/2 MILLION RESETTLEMENT COMPONENT OF PROPOSED PROJECT BE MOVED TO PROGRAM RESERVE SECTION OF PROJECT WHICH NOW STANDS AT ABOUT \$1 MILLION. REASON GIVEN TO VIETNAMESE FOR MAKING THIS REQUEST WAS US GOVT DIFFICULT AND DELICATE POSITION REGARDING CONGRESSIONAL PRESSURES FOR FUTURE RESTRICTIONS ON US DIRECT AND INDIRECT ASSISTANCE PROGRAMS.

2. VIETNAMESE (COUNSELLOR DUONG) NOTED UNFPA REQUEST TO MODIFY PROJECT AND SAID THAT HE WOULD TRANSMIT REQUEST TO HANOI. ACCORDING TO GILLE DUONG'S UNOFFICIAL COMMENT WAS THAT HE DID NOT REPEAT NOT BELIEVE THAT HANOI  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 02403 122033Z

WOULD ACCEDE TO REQUEST.

3. WELLS ASKED GILLE WHETHER DIVERTING \$3-1/2 MILLION TO PROGRAM RESERVE WOULD FORECLOSE FUTURE USE OF THIS MONEY FOR RESETTLEMENT. GILLE INDICATED THAT IT WOULD NOT AND THAT QUESTION COULD BE REOPENED THE DAY FOLLOWING APPROVAL OF PROJECT.

4. VIETNAMESE REACTION OF UNFPA REQUEST WILL BE TRANSMITTED TO SALAS IN GENEVA. GILLE'S ASSESSMENT IS THAT THEY WILL NOT AGREE TO MODIFICATION. THIS RAISES QUESTION AS TO WHAT MOST EFFECTIVE US GOVT POSITION SHOULD BE ON JUNE 19 WHEN THE PROJECT IS DISCUSSED AT UNDP GOVERNING COUNCIL IN GENEVA. IF VIETNAMESE REFUSE ANY MODIFICATION OF PROJECT, ONE OPTION WOULD BE FOR US TO MAKE STRONG STATEMENT CRITICIZING PROJECT, CALL FOR A VOTE AND VOTE NO. THERE IS LITTLE DOUBT THAT US WOULD STAND ALONE ON SUCH A VOTE. THE RECORD WOULD SHOW THAT THE US DELEGATION TOOK A FIRM STAND AGAINST THE PROJECT.

5. ONE OTHER POSSIBLE OPTION WOULD BE TO EMPHASIZE OUR CONCERN WITH THE PRECEDENT-SETTING FEATURES OF THIS NEW PROJECT. THIS PROJECT WILL BE THE FIRST TIME UNFPA IS INVOLVED IN A POPULATION DISTRIBUTION PROJECT AND FOUR OTHER COUNTRIES (SRI LANKA, INDONESIA, YEMEN AND BURUNDI) ARE KNOWN TO BE DISCUSSING SIMILAR PROJECTS WITH UNFPA. THE US AND OTHER CONCERNED COUNTRIES COULD THEN ASK THAT THE UN SYSTEM ITSELF DEVISE A MECHANISM WHEREBY THE OBSERVANCE OF HUMAN RIGHTS IN THE POLITICALLY SENSITIVE FIELD OF INTERNAL MIGRATION WOULD BE ADHERED TO IN ACCORDANCE WITH THE BUCHAREST PLAN OF ACTION. SUCH A UN MECHANISM WOULD CLEARLY GO BEYOND SIMPLE ASSURANCES AS NOW ENVISAGED BY SALAS (REFTEL, PARA 3D) AND PUT THE

CONFIDENTIAL

PAGE 03 USUN N 02403 122033Z

PRESTIGE OF THE UN SYSTEM ON THE LINE IN TERMS OF REPORTING ON HUMAN RIGHTS ASPECTS OF THIS PROJECT AND SIMILAR ONES IN THE FUTURE IN OTHER COUNTRIES. SUCH AN APPROACH MUST RELY ON AN OPEN DISCUSSION OF THE SUBJECT AT THE UNDP GOVERNING COUNCIL. SHOULD VIETNAM RESIST, THE US DELEGATE WOULD BE ON RECORD AS HAVING TRIED TO DEFEND HUMAN RIGHTS AND THEN COULD STILL VOTE NO. IF, ON THE OTHER HAND, THE PROJECT IS DELAYED BECAUSE FURTHER DISCUSSION OF HUMAN RIGHTS SAFEGUARDS FOR PROJECTS OF THIS TYPE NEEDS TO BE UNDERTAKEN, WE MAY VERY WELL HAVE SUCCEEDED IN INTRODUCING AN IMPORTANT NEW CONCEPT INTO UN DEVELOPMENT PROGRAMS, NAMELY THAT OF A UN SYSTEM ACCOUNTABILITY FOR HUMAN RIGHTS. YOUNG

CONFIDENTIAL

NNN



## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** HUMAN RIGHTS, EXECUTIVE COUNCIL, MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 12 jun 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978USUNN02403  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780245-0796  
**Format:** TEL  
**From:** USUN NEW YORK  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780668/aaaacgkc.tel  
**Line Count:** 107  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 5438d18a-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION SS  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** EXDIS  
**Reference:** 78 STATE 148151  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 04 aug 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2382746  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** HUMAN RIGHTS, VIETNAM, AND UNFPA PROJECT  
**TAGS:** SHUM, VM, UNDP, UNFPA  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/5438d18a-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014